

## Message Text

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ACTION AF-10

INFO OCT-01 EUR-12 EA-09 NEA-10 ISO-00 IO-13 CIAE-00  
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PA-02 PRS-01 SP-02 SS-15 USIA-15 DLOS-09 ACDA-10  
/130 W

-----140655Z 098240 /12

R 121152Z MAY 77  
FM AMEMBASSY KHARTOUM  
TO SECSTATE WASHDC 4368  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY ADDIS ABABA  
AMEMBASSY AMMAN  
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AMEMBASSY CAIRO  
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AMCONSUL DJIBOUTI  
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AMEMBASSY KUWAIT  
AMEMBASSY MOGADISCIO  
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AMEMBASSY PARIS  
USLO PEKING  
AMEMBASSY RABAT  
AMEMBASSY SANA  
AMEMBASSY TEL AVIV  
AMEMBASSY TRIPOLI  
USMISSION USUN  
USCINCEUR  
AMEMBASSY MOSCOW

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ABIDJAN FOR AF CHIEFS OF MISSION AND AMBASSADOR YOUNG

CINCEUR FOR POLAD

E.O. 11652: N/A  
TAGS: PFOR, SU

SUBJECT: MANSOUR KHALID MAKES MAJOR FOREIGN POLICY ADDRESS

1. SUMMARY: BASIC TENETS CURRENT SUDAN FOREIGN POLICY WERE EXPRESSED MAY 11 IN STATEMENT BEFORE PEOPLE'S ASSEMBLY BY FONMIN MANSOUR KHALID WHO REAFFIRMED SUDANESE GOOD NEIGHBOR POLICY AND COMMITMENT TO NON-ALIGNMENT. SUDAN OPPOSES QADHAFI AND MENGISTU REGIMES, AND SUPPORTS ERITREAN SELF-DETERMINATION. FONMIN CRITICIZED SOVIET OBJECTIVES IN AFRICA BUT NOTED SUDAN MAINTAINS GOOD RELATIONS WITH SOME COMMUNIST COUNTRIES. KHALID EXPLAINED IMPORTANCE RED SEA SECURITY TO SUDAN AND MADE CLEAR PROTECTION OF ITS RED SEA INTERESTS WAS MAJOR ELEMENT OF CURRENT SUDANESE FOREIGN POLICY. HE SAID NOTHING OF SUBSTANCE RE US. IN GENERAL, SPEECH WAS MODERATE AND SERIOUS IN TONE AND WAS WELL RECEIVED BY MEMBERS OF SUDAN'S PARILAMENT. END SUMMARY.

2. SUDAN FONMIN MANSOUR KHALID MADE MAJOR FOREIGN POLICY STATEMENT TO PEOPLE'S ASSEMBLY MAY 11. ALTHOUGH SPEECH DID NOT CONTAIN ANY NEW POLICY STATEMENTS IT DEFINED RATHER PRECISELY BASIC CURRENT THEMES. KHALID NOTED SUDAN FOREIGN POLICY MORE ASSERTIVE, LESS PASSIVE THAN IN PAST WHEN SUDAN MORE ISOLATED THAN NOW. HE SAID FIVE BASIC PRINCIPLES UNDERLYING COUNTRY'S FOREIGN POLICY WERE: (A) NEED PRESERVE NATIONAL INDEPENDENCE, UNITY AND SECURITY; (B) NON-INTERFERENCE IN INTERNAL AFFAIRS OF OTHERS WITH CORROLARY OF OTHERS NOT INTERFERING IN SUDANESE INTERNAL AFFAIRS; (C) FRUITFUL COOPERATION AND INTEGRATION WITH NEIGHBORS; (D) WORK TOWARD VALUES, PARTICULARLY IN HUMAN RIGHTS AREA, UNCLASSIFIED

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THAT TRANSCEND NATIONAL CONSIDERATION; AND (E) CONSOLIDATION SUDANESE ECONOMIC AND SOCIAL DEVELOPMENT.

3. KHALID REVIEWED GENERALLY CLOSE AND WARM RELATIONS SUDAN HAS HAD WITH ALL ITS NEIGHBORS, MILITARY ALLIANCE WITH EGYPT, HE SAID, IS FULLY JUSTIFIED UNDER UN AND ARAB LEAGUE CHARTERS. UNTIL RECENTLY RELATIONS HAD ALSO BEEN FRIENDLY WITH LIBYA AND ETHIOPIA, BUT NOT ONLY HAD BOTH COUNTRIES SPURNED SUDANESE HELP, NOTABLY ETHIOPIA OVER ERITREAN ISSUE, BUT HAD DIRECTLY AND IN DIFFERENT WAYS SOUGHT TO ATTACK SUDAN'S INDEPENDENCE, NATIONAL UNITY AND INTERNAL SECURITY. CITING SPECIFIC INSTANCES, FONMIN SAID THEY TRIED QUOTE HUMILIATE UNQUOTE SUDAN. IT IS FOR THESE REASONS RELATIONS WITH LIBYA AND ETHIOPIA ARE PRESENTLY STRAINED.

4. KHALID THEN WENT ON TO EXPRESS SUDANESE SUPPORT FOR ERITREAN SELF-DETERMINATION. HE REITERATED PROBLEM CAN NOT BE SOLVED BY WAR AND SHOULD BE SOLVED BY NEGOTIATION,

BUT HE NOTED ETHIOPIAN GOVT THOUGH SPEAKING OF PEACE PREPARES FOR ANNIHILATION OF ERITREA. ERITREAN ISSUE IS INTERNATIONAL ONE THAT HAS BEEN BEFORE UN. IN LIGHT 250,000 ERITREAN AND OTHER ETHIOPIAN REFUGEES HERE, SUDAN DIRECTLY INVOLVED. KHALID CALLED FOR GREATER INTERNATIONAL SUPPORT FOR ERITREAN SELF-DETERMINATION AND CONCERN FOR HUMANITARIAN ASPECTS OF PROBLEM.

5. KHALID REAFFIRMED SUDAN'S BASIC NONALIGNED POSTURE. HE INDICATED SUDAN WISHES AVOID BECOMING INVOLVED IN CONFLICTS BETWEEN SUPERPOWERS AND THAT IT BELIEVED SUPERPOWER RIVALRIES SHOULD BE KEPT OUT OF AFRICA. HE STRESSED SUDAN IS NOT RPT NOT AGENT FOR ANY SUPERPOWER. HE SAID LITTLE DIRECTLY ABOUT US, EXCEPT TO MENTION IN PASSING HIS OWN RECENT VISIT TO US AND FRANCE WHICH FOLLOWED THOSE OF PRESIDENT NIMEIRI TO THESE COUNTRIES IN 1976.

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6. IN THIS PORTION HIS ADDRESS HE CRITICIZED SOVIET ACTIVITIES IN AFRICA. SAYING QUOTE WE ARE NOT PARANOID ABOUT THE SOVIETS UNQUOTE, KHALID EMPHASIZED SUDANESE OPPOSITION TO SOVIETS NOT RPT NOT BASED ON IDOLOGY. HE POINTED OUT SUDAN HAS GOOD RELATIONS WITH YUGOSLAVIA, ROMANIA, AND PARTICULARLY WITH CHINA. BUT HE CRITICIZED SOVIET INTERFERENCE IN INTERNAL RELATIONS OF OTHER STATES AND SAID SUDAN REJECTS ANY NOTION OF SOVIET TRUSTEESHIP IN AFRICA. KHALID CONFIRMED SUDANESE SUPPORT FOR ZAIRE GOVT IN FACE INVASION SUPPORTED FROM ANGOLAN TERRITORY.

7. KHALID REITERATED SUDANESE POSITION AGAINST SUPERPOWER MILITARY PRESENCE IN INDIAN OCEAN AREA AND NOTED RED SEA WAS PART OF THIS AREA. HE STRESSED IMPORTANCE RED SEA TO SUDAN AND AS INTERNATIONAL WATERWAY. KHALID SAID IT WAS ESSENTIAL THAT RED SEA REMAIN OPEN AT BOTH ENDS AND IN THIS CONNECTION HE TOLD ABOUT ISRAELI/ETHIOPIAN COOPERATION AND CHARGED ISRAEL IN CONTROL ISLANDS OFF ETHIOPIAN COAST. HE SAID IF RED SEA WAS EVER CLOSED TO SUDAN, IT WOULD ISOLATE COUNTRY. HE NOTED IMPORTANCE OF SUDAN AS POTENTIAL TRANSIT CORRIDOR FOR LANDLOCKED STATES SUCH AS CHAD AND UGANDA, AND THAT IT WAS TRADITIONAL ROUTE TO MECCA FROM WEST AFRICA. HE ALSO NOTED STRATEGIC SIGNIFICANCE OF RED SEA AS MAJOR ARTERY FOR OIL TANKERS AND SAID ITS ECONOMIC IMPORTANCE WOULD GROW IN FUTURE AS ITS FISH AND MINERAL WEALTH EXPLOITED. KHALID SUMMED UP SUDAN'S RED SEA POLICY BY SAYING SUDANGOV WANTS QUOTE OPEN SEA FOR PEACEFUL UTILIZATION ... FOR ALL NATIONS UNQUOTE BUT THAT SUDAN REJECTS USE OF RED SEA AS BASE BY MAJOR POWERS AND IN THAT CONNECTION IT SHOULD BE FREE OF FOREIGN MILITARY BASES AND NUCLEAR WEAPONS.

8. COMMENT BY SEPTTEL (NOTAL) BOGOSIAN

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## Message Attributes

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**Review Markings:**  
Margaret P. Grafeld  
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